

#### **UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**

#### REGION IX

## 75 Hawthorne Street San Francisco, CA 94105-3901

MAY 0 6 2015

Mary L. Resvaloso Chairperson Torres Martinez Desert Cahuilla Indians P.O. Box 1160 Thermal, California 92274

RE: U.S. EPA Indian Environmental General Assistance Program

GA 99T17901-1

Application Due: JUN 1 1 2015

Dear Chairperson Resvaloso:

I am pleased to inform you that your proposal submitted to this office under the U.S. Environmental Protection Agency's Indian Environmental General Assistance Program (GAP) has been tentatively approved for funding. At this time, I am setting aside \$94,900 of funding to support your GAP for one year.

Also, in a separate budget and work plan, please include \$2,807 as supplemental funding for your indoor air program. If additional GAP funds become available and your request is approved, some or all of your supplemental request may be awarded.

The Tribe consistently has a considerable GAP grant balance each year. We recommend implementing either a monthly or quarterly system of drawing down grant funds commensurate with expenditures incurred for that period.

Work plan submission, negotiation, and approval will be conducted electronically in GAP Online. The comments attached here for your reference are also available in GAP Online. If we receive your complete application and an approvable revised work plan by the due date we will make every effort to award the grant by September 30, 2015. This funding will support work plan activities from October 1, 2015 to September 30, 2016. Please do not incur any costs under this work plan until the official grant award document has been signed and dated by the EPA Award Official. Any costs incurred before the date of award will not be reimbursed.

This letter does not constitute a grant award. In order to receive funding, the Torres Martinez Tribe will need to complete an Application for Federal Assistance (SF-424). The complete application, including an approvable work plan, must be submitted for EPA review by the due date indicated above. Materials can be submitted earlier and will be processed on a first-come, first-served basis. Please note that in completing your application, you will need to enter the GAP Catalog of Federal Domestic Assistance Number (CFDA), required in box #11 on the SF-424A application form, 66.926.

#### **New Process for Submitting Your GAP Grant Application**

Effective February 17, 2015, EPA grant applicants **must** use Grants.gov to submit their applications. The Grants.gov registration process can take up to 30 days to complete. Therefore, it is highly recommended that EPA applicants complete their registration on Grants.gov now. Also, your organization's registration

in SAM.gov must be active to utilize Grants.gov. If it appears that the grants.gov registration process may prevent you from submitting your application by the due date aforementioned, then please contact <a href="Support@grants.gov">Support@grants.gov</a> or call 1-800-518-4726 as support is available 24 hours a day and 7 days a week. You should also notify your Project Officer before the application due date to request an extension.

Please review both Attachment 2 (Grants.gov Instructions Guide) and Attachment 3 (Region 9 Guidance Information for Applicants) or go to <a href="http://www.epa.gov/region9/funding/information.html">http://www.epa.gov/region9/funding/information.html</a> to find additional resources on Grants.gov, Federal Regulations, and new EPA requirements. We suggest you forward these materials to your Project Manager, Financial Officer and any other personnel in your organization requiring this information.

I look forward to working with you and your staff under the General Assistance Program. Questions regarding the completion of the application forms as well as the mandatory use of grants.gov should be referred to Alba Espitia, Grants Management Specialist, at (415) 972-3667. You can also contact your GAP Project Officer, Willard Chin at (415) 972-3797 if you have questions regarding this letter, the work plan or the General Assistance Program.

Sincerely,

Laura M. Ebbert

Manager

**Tribal Section** 

#### Enclosures

- 1. Work Plan Comments
- 2. Grants.gov Instructions Guide
- 3. Region 9 Guidance Information for Applicants

cc: Roland Ferrer, Planning Director (with work plan comments)
Gerardo Bojorquez, Environmental Coordinator

#### GAP 2015-2016 Work Plan Comments Torres Martinez Desert Cahuilla Indians

Thank you for developing an outcome-oriented work plan. The following observations and requests were written with the intent of strengthening the Tribe's GAP work plan, identifying possible assistance, and ensuring the work plan meets GAP guidelines. These comments pertain to the 2015-2016 work plan that was submitted with your GAP proposal in December 2014. Please ensure that these comments are addressed in your final GAP work plan.

#### **General Definitions and References**

1. The following references are useful for understanding GAP in general, for getting an understanding for environmental outcomes, etc.

2013 Guidance on the Award and Management of General Assistance Program Agreements and Appendix I, Guidebook for Building Tribal Environmental Program Capacity

http://www.epa.gov/region9/funding/pdfs/tribal-gap/r9-gap-guidance.pdf

GAP Act (http://www.epa.gov/Indian/pdfs/4368b.pdf)

2015 GAP Grant Notification (http://www.epa.gov/region09/funding/tribal-gap.html)

EPA Strategic Plan (http://www2.epa.gov/planandbudget/strategicplan)

- 2. Environmental outcomes should be expressed in terms of improvements to public health, the environment, or human behavior. They can also reflect improved tribal capacity to protect public health or the environment. Intermediate outcomes could reflect: a) improved human health or environmental conditions, b) reduced risks to human health or the environment, c) increased tribal capabilities in legal, enforcement, technical, communication, or administrative areas. Long-term outcomes could include attainment of desired environmental conditions (e.g., water quality standards are met) or human health goals, attainment of a desired capacity to plan, develop, implement, manage and sustain tribal environmental programs.
- 3. Please ensure that each component in your work plan contains one or more capacity indicators that appropriately links to the commitments. Capacity indicators represent the destination of the Tribe's work and therefore the Tribe should express how it will accomplish the tasks necessary to achieve the indicators proposed in its commitments. Moreover, capacity indicators should ideally be placed in the "Measures" section for each component in the work plan. More information on the appropriate use of indicators is found on page 13 of the GAP Guidance. A suite of indicators that the Tribe may consider for inclusion in its work plan is contained in Appendix I of the GAP Guidebook.
- 4. Please correct any typographic errors in your work plan. Please note that GAP Online does not accept special punctuation or characters including quotation marks, apostrophes, semicolons, or parenthesis.
- 5. Please ensure that the total work plan Estimated Component Costs add up to the total approved budget amount indicated in the cover letter, and that the total work plan Estimated Work Years adds up to the total number of approved personnel funded under GAP. I have attached a document entitled "Component Cost and Work Years Guidance" that will help you to correctly identify Component Costs and Work Years to comply with this request.
- 6. Greening Grants Policy: EPA Region 9 has adopted a Greening Grants Policy which encourages grantees to carry out their EPA grant funded projects in a greener way. Your Project Officer will work with you to determine whether it is feasible to incorporate green practices into your work plan.

The Greening Grants Policy includes an attachment which describes many useful green practices. The policy furthers the objectives of EPA's 2011-15 Strategic Plan. The link to Greening Grant Policy is on the Region 9 Website Homepage, <a href="http://www.epa.gov/region9/funding/greening-grants.html">http://www.epa.gov/region9/funding/greening-grants.html</a>

#### **Budget Comments**

Please revise your budget to reflect the core funding amount of \$94,900.

In a separate budget and work plan, please include \$2,807 for indoor air quality work as supplemental funding for your program. If additional GAP funds become available and your request is approved, your supplemental request may be awarded. The amount of the Tribe's potential award is \$97,707.

#### Workplan comments

#### **General Comments**

#### **Component #1: Pollution Prevention (Recycling)**

Commitment #1.1 Please delete this commitment since the task will be completed in FY 2015.

Commitment#1.2 Please revise to describe the waste management/recycling program to cover the entire reservation.

Commitment#1.3 Please delete this commitment since the selling of green waste is not allowed under the GAP program.

## Component# 2: Establish Core Public Participation, Community Involvement, Education and Communication Capacities.

Commitment#2.4 As appropriate, please consider discussing pollution prevention strategies for pesticide reduction in outreach and engagement with local stakeholders.

#### **Component 3: Establishing Core Legal Capacities**

Commitment#3.1 Please clarify the scope of the compliance monitoring program being developed (i.e. what facilities will be covered). If the output and deliverable is to list the procedures to be developed, the commitment description can be, "develop procedures for the compliance monitoring program."

#### Commitment#3.2 To Perform Facility Inspections

It is unclear what this commitment will accomplish. Please provide information on what facilities will be inspected and what Tribal ordinances will be used for the inspections. This commitment should also identify a guidebook indicators to support this work. Please contact your Project Officer to discuss further.

#### Component#4 Indoor Air Quality

Commitment#4.2, 4.3 and 4.4 should be revised to focus on carbon monoxide assessment.

The following is background information and EPA staff contacts to help develop an IAQ program. The tribe could consider including the following services given their significant health impact/benefits:

- A. Carbon monoxide detection in any building with a combustion source (e.g. natural gas heating, wood or coal stoves, fire places, gas ovens and ranges) should have carbon monoxide detectors installed. CO is an odorless, colorless gas that comes from combustion; acute exposure to CO can lead to immediate death. We encourage prioritizing education about CO as well as implementation of CO monitors.
- B. Radon testing of homes and offices if they have not already done so. Radon is the 2<sup>nd</sup> leading cause of lung cancer after smoking. For that they will need to develop the capability to do testing and will need training. The Western Regional Radon Training Center offers training on testing and mitigation and administers certification tests. The costs for training on testing alone and the certification may run around \$600. However a great deal of information can be obtained from ITEP and the TAMS center at NAU. A quality assurance plan should be developed to support the testing.

We support the tribe's goal of providing IAQ or healthy homes/buildings inspections. These do not require instruments or measurements. However, CO<sub>2</sub>, humidity and moisture meters are often helpful as a means of educating occupants. Since measurements are not required for making recommendations, generally a quality assurance plan is not necessary. The TAMS center can provide training for doing these assessments. Checklists are used to assess the homes and buildings for proper ventilation, means of heating homes and cooking, moisture and mold, etc.

Also, a note about mold testing: we recommend against testing for mold as results are difficult to interpret because there are no standards for comparison. Airborne mold can vary greatly over time and at best mold testing only provides a snapshot of airborne mold concentrations.

The tribe could also consider providing feedback to residents/building occupants as part of its community outreach efforts. We support collaborating with local and national partners who could partner with your department on addressing IAQ issues and community outreach. Stakeholders could come from various sectors such as education (schools and university), housing, health services, NGOs, and local businesses. They could also help with program implementation aspects not covered by GAP funding. Suggested resources:

- Institute for Tribal Environmental Professionals (http://www4.nau.edu/itep/)
- National Tribal Air Association (http://www4.nau.edu/itep/ntaa/)
- Tribal Healthy Homes Network Northwest (http://thhnw.org/)
- EPA Sites:
  - Tools for Schools (<a href="http://www.epa.gov/iaq/schools/">http://www.epa.gov/iaq/schools/</a>)
  - Indoor Air Quality (http://www.epa.gov/iaq/)
  - o Mold (http://www.epa.gov/mold/)
  - o Asthma Community Network (http://www.asthmacommunitynetwork.org/)

EPA Region 9's IAQ Team is ready to provide technical support, share available resources, and talk further about your IAQ strategy. Please do not hesitate to reach out to us:

Priyanka Pathak

pathak.priyanka@epa.gov

Phone: 415-972-3576

Shelly Rosenblum
Rosenblum.Shelly@epa.gov
415-947-4193

Katie Stewart Stewart.Kathleen@epa.gov

Phone: 415-947-4119

# Component#5: Building Tribal Contaminated Site and Remediation and Emergency Response Program

Commitment#5.1 Outputs and Deliverables should include a summary of brownfields grants application submitted to EPA.

Commitment#5.2 Please describe the activities to develop the emergency response program. The current language is a more of a general goal.

#### **ATTACHMENT**

# Region 9 Guidance Information for Applicants <a href="http://www.epa.gov/region9/funding/information.html">http://www.epa.gov/region9/funding/information.html</a>

#### Omni-Circular under 2 CFR 200 & EPA Regulations under 2 CFR 1500:

EPA has officially adopted the OMB Omni-Circular effective **December 26, 2014**. Specifically, in a **joint interim final rule** published in the Federal Register on December 19, 2014 (see 79 Fed. Reg. 76050-76063), EPA adopted the Omni-Circular. This includes adoption of Omni-Circular requirements located at **2 CFR 200** along with EPA-specific provisions mandated by statute, regulation or agency policy now codified under **2 CFR 1500**. OMB's website at <a href="https://cfo.gov/cofar/">https://cfo.gov/cofar/</a> is the location for resources regarding the Omni-Circular, including **OMB's** <a href="https://cfo.gov/cofar/">Frequently Asked Questions (FAQ)</a>.

Federal Register: http://www.gpo.gov/fdsys/pkg/FR-2014-12-

19/pdf/2014-28697.pdf 2 CFR 200:

http://www.ecfr.gov/cgi-bin/text-idx?SID=4467ef7edf6418328185fefd45270f1f&node=pt2.1.200&rgn=div5 2 CFR 1500:

http://www.ecfr.gov/cgi-bin/text-idx?SID=ac772c78043ca73b46f5d168dd3f038f&tpl=/ecfrbrowse/Title02/2chapterXV.tpl OMB's FAQ: https://cfo.gov/wp-content/uploads/2014/11/2014-11-26-Frequently-Asked-Questions.pdf

#### Interim Financial Assistance Conflict of Interest Policy:

In accordance with the Omni-Circular's Conflict of Interest disclosure requirements under <u>2 CFR 200.112</u>, EPA issued the <u>Interim Financial Assistance Conflict of Interest Policy</u>.

Requirements include applicants providing a prominently titled conflict of interest disclosure statement attached to the SF 424, if applicable. This policy applies to all individuals and nonfederal entities requesting and receiving EPA financial assistance on or after <u>December 26</u>, <u>2014</u>. (Note: A standard EPA form is not currently available for the COI disclosure requirement since this is an interim policy.)

Interim Policy:

http://www.epa.gov/ogd/epa\_interim\_financial\_assistance\_coi\_policy.htm

### Submission of Grant Applications via Grants.gov:

Effective **February 17, 2015**, EPA grant applicants must use **Grants.gov** to submit their applications. It is highly recommended that EPA applicants complete their registration on Grants.gov now, since the entire process can take up to 30 days to complete. Information located at **Submitting an Application to Grants.gov Apply** and **Applicant Resources** for Grants.gov will help you get started. Applicants are also encouraged to view a previously recorded **EPA Information Webinar** session/ presentation regarding Grants.gov or register for an available session.

Grants.gov support/assistance is available 24 hours a day 7 days a week at 1-800-518-4726 or <a href="mailto:Support@grants.gov">Support@grants.gov</a>. For International callers, call (606) 545-5035 to speak with a Grants.gov Contact Center representative. Also, the <a href="mailto:Region 9 Application Checklist">Region 9 Application Checklist</a> will help ensure your EPA application submitted through Grants.gov is complete.

Guide on Submitting an Application to Grants.gov: <a href="http://www.epa.gov/ogd/guide/submitting.htm">http://www.epa.gov/ogd/guide/submitting.htm</a>

**Grants.gov Application Resources:** 

http://www.grants.gov/web/grants/applicants/applicant-resources.html EPA Information Sessions/Webinars:

http://www.epa.gov/ogd/training/grants gov information sessions for applicants.htm Region 9 Application Checklist: http://www.epa.gov/region09/funding/pdfs/grantsgov/r9application-checklist-grantsgov.pdf

### Bundling of Grant Application Certifications (for States & Tribes):

State and Tribal applicants are highly encouraged to submit annually a single set ("bundling") of application certification forms with a cover letter. The letter must indicate the applicable timeframe (usually a federal or state fiscal year) of the certifications for all EPA grant applications received by Region 9 Grants Management Office (GMO) within that period. GMO accepts Adobe format (.pdf) of the letter with applicable signed certification(s) through the electronic mail box: grantsregion@epa.gov. Please note that updated forms must be submitted when changes to the responses are required. The following certifications can be bundled:

- Standard Form (SF) 424B, Assurances for Non-Construction Programs
- EPA Form 6600-06, Certification Regarding Lobbying, Certification for Contracts, Grants, Loans and Cooperative Agreements EPA Form 4700-4, Preaward Compliance Review Report for All Applicants Requesting EPA Financial Assistance

Applicants are highly encouraged to use bundling of their certifications if multiple EPA applications are submitted annually. Bundling can be especially helpful as EPA is transitioning to Grants.gov. Please contact your EPA Grants Specialist for questions regarding bundling.

**EPA Application Forms:** 

http://www.epa.gov/ogd/forms/forms.htm

## Changes to the Minority & Women Business Enterprise (M/WBE) Utilization Reporting Requirement:

The EPA issued a revised class deviation from 40 CFR 33.502 on December 4, 2014, which supersedes the M/WBE reporting requirement specified in the recipient's Notice of Award. The EPA financial assistance recipients are now required to report annually when certain conditions are met to reach a threshold of \$150,000. Please review the current information from EPA's Small **Business Programs.** 

40 CFR 33:

http://www.ecfr.gov/cgi-

bin/textidx?SID=04eada1fb1292e21ecf2434ad7bf3781&tpl=/ecfrbrowse/Title40/40cfr33 main 02.tp LEPA's Small Business Programs:

http://www.epa.gov/osbp/dbe\_reporting.htm

## Grants Management Training Materials for Tribal Organizations:

The EPA's Office of Grants and Debarment (OGD) worked with the national Partnership for Environmental Technology Education (NPETE) to develop training materials for Tribal

<u>organizations</u>. While OGD is no longer able to offer in-person trainings, the training materials, including the training manuals and webinar recordings, are available for download.

Recipient Training: http://www.epa.gov/ogd/training/recip\_train.htm

### **EPA Region 9 - Grants.gov Instructions Guide**

( March 2015 )

## Applications for Federal assistance must be submitted through Grants.gov.

**Register with Grants.gov!** In order to submit your application using Grants.gov, your organization must be registered with Grants.gov. Please allow four weeks to complete the registration process. Also, please note that you must have a DUNS number and an active SAM.gov registration before registering with Grants.gov. You can find more information about registering at:

http://www.grants.gov/weh/grants/applicants/organization-registration.html

To Access and Download Grant Application Package go to: http://www.grants.gov/web/grants/applicants/download-application-package.html

- 1. Funding Opportunity Number (FON).
  - **A.** <u>Competitive Programs</u>: Refer to the competitive solicitation for the applicable FON. Applicant will enter this into the "Funding Opportunity Number" field to locate the application package.
  - **B.** Non-Competitive Discretionary Programs: Obtain FON from your EPA Point of Contact (POC). Applicant will enter this into the "Funding Opportunity Number" field to locate the application package.
  - Continuing Environmental Programs (CEPs): The list of available CFDA numbers for CEPs have been divided between two FONs. The two FONs used to access the application packages are EPA-CEP-01 and
    - **EPA-CEP-02**. Refer to the following Attachment to determine which FON your CFDA is published under. Applicant will enter this into the "Funding Opportunity Number" field to locate the packages.

CFDA Number:	(#
Funding Opportunity Number:	(C
Funding Opportunity Competition ID:	(C
	Download Package

- **2. Download the package** associated with CFDA 66.XXX.
- 3. Complete the Grant Application Package. Attach the forms and information required by your particular program. Contact your EPA POC if you have questions about which forms and materials you must submit for your program.

- **4. Submit your application.** Go to <a href="http://www.grants.gov/web/grants/applicants/apply-for-grants.html">http://www.grants.gov/web/grants/applicants/apply-for-grants.html</a> for more information on this process.
- 5. Confirm with your EPA POC that EPA has received your application package. If for ANY reason you cannot submit your application by the deadline specified, contact your EPA POC immediately.

For FAQs, User Guides, Checklists, Training and Technical Support, visit the Grants.gov Applicant Resource page at <a href="http://www.grants.gov/web/grants/applicants/applicant-resources.html">http://www.grants.gov/web/grants/applicant-resources.html</a>

**Technical Questions or Issues?** Please call (1-800-518-4726) or email (<a href="mailto:support@grants.gov">support@grants.gov</a>) the Grants.gov Contact Center (<a href="mailto:http://www.grants.gov/web/grants/about/contact-us.html">http://www.grants.gov/web/grants/about/contact-us.html</a>). Help is available 24 hours a day, 7 days a week.

## **Grants.gov Instructions Guide**

Continuing Environmental Programs (CEPs)
(EPA Mandatory Grant Programs)

## CFDAs Under EPA-CEP-01

Air Pollution Control Program Support State Indoor Radon Grants
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act
Training, Investigations, and Special Purpose Activities of Federally-Recognized Indian Tribes Consistent With the Clean Air Act (CAA),
Tribal Sovereignty and the Protection and Management of Air Quality
State Clean Diesel Grant Program
This program contains Recovery Act funding.
Temporally Integrated Monitoring of Ecosystems (TIME) and Long-Term Monitoring (LTM) Program
Puget Sound Protection and Restoration: Tribal Implementation Assistance Program
Coastal Wetlands Planning Protection and Restoration Act
Lake Pontchartrain Basin Restoration Program (PRP)
Congressionally Mandated Projects
Construction Grants for Wastewater Treatment Works
This program contains Recovery Act funding.
Water Pollution Control State, Interstate, and Tribal Program Support
State Public Water System Supervision
State Underground Water Source Protection
Long Island Sound Program
Water Quality Management Planning
This program contains Recovery Act funding.
National Estuary Program
Capitalization Grants for Clean Water State Revolving Funds
This program contains Recovery Act funding.
Nonpoint Source Implementation Grants
Chesapeake Bay Program
Capitalization Grants for Drinking Water State Revolving Funds
This program contains Recovery Act funding.
Great Lakes Program
Beach Monitoring and Notification Program Implementation Grants
Direct Implementation Tribal Cooperative Agreements
Lake Champlain Basin Program
Disaster Relief Appropriations Act (DRAA) Hurricane Sandy Capitalization Grants For Clean Water State Revolving Funds
Disaster Relief Appropriations Act (DRAA) Hurricane Sandy Capitalization Grants for Drinking Water State Revolving Funds
Senior Environmental Employment Program
This program contains Recovery Act funding.
Regional Applied Research Efforts (RARE)
State Senior Environmental Employment Program
Environmental Protection Consolidated Grants for the Insular Areas - Program Support
Performance Partnership Grants

## CFDAs Under EPA-CEP-02

66.700	Consolidated Pesticide Enforcement Cooperative Agreements
55.701	Toxic Substances Compliance Monitoring Cooperative Agreements
66,707	TSCA Title IV State Lead Grants Certification of Lead-Based Paint Professionals
66,714	Regional Agricultural IPM Grants
66. <b>801</b>	Hazardous Waste Management State Program Support
56.802	Superfund State, Political Subdivision, and Indian Tribe Site-Specific Cooperative Agreements This program contains Recovery Act funding.
66.804	Underground Storage Tank Prevention, Detection and Compliance Program
66.805	Leaking Underground Storage Tank Trust Fund Corrective Action Program
	This program contains Recovery Act funding.
66.808	Solid Waste Management Assistance Grants
56,809	Superfund State and Indian Tribe Core Program Cooperative Agreements
66,817	State and Tribal Response Program Grants
66,819	Disaster Rellef Appropriations Act (DRAA) Hurricane Sandy Leaking Underground Storage Tank Trust Fund Corrective Action Program
55.926	Indian Environmental General Assistance Program (GAP)
56.931	International Financial Assistance Projects Sponsored by the Office of International and Tribal Affairs

### **ATTACHMENT**

4	